



### CARTELS WHY LOOKING UNDER THE LAMPPOST MIGHT ACTUALLY WORK

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### The structure of this session



- Frode
  - Introduction of our international cartel comparison project

• Ari

- Anatomy of Finnish cartel contracts
- Nikolaus (Christine):
  - Registered Cartels in Austria An overview
- Frode:
  - Very first descriptive findings of the international comparisons



### Why should we care about old legal cartels?



- There is a need for a better understanding of how cartels work.
  - Especially in environments where cartels are free to openly communicate
  - What is the level of *mutual understanding* that cartels can achieve when they face no restrictions
- A better understanding should help to improve the effectiveness of competition policy with respect to cartels.
- BUT: So far, lack of data has inhibited progress.



### AND: Data on legal cartels do exist?



- Cartels were legalized upon registration in several European countries in the (long) period between World War II and into the early 90s
- Substantive cross-country variation in institutional context.
- We developed access to cartel registration data.



### Similarities Between Legal and Illegal Cartels



- Measures agreed upon by all cartel members that increase profitability relative to competitive outcome.
- But measures still invite profitable secretive deviation by individual cartel members.
- Deviation incentives require:
  - Provision of counterincentives,
  - Detection device for deviation,
  - Punishment device for deviators.

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### Dissimilarities Between Legal and Illegal Cartels

### Legal cartels

- Can establish formal organization running the cartel,
- Can publicize profit increasing measures,
- Can establish overt punishment schemes (take deviator to court *in principle and it varies somewhat across countries*).

### Illegal cartels

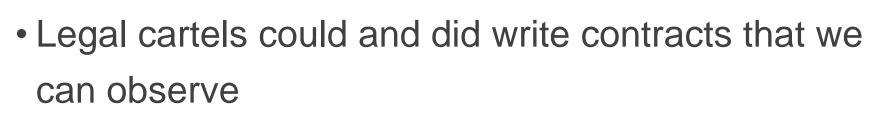
- Need to hide measures that increase profitability, against detection,
  - by competitors
  - by authorities
- Need to provide incentives against whistle blowing,
- Need to hide punishment of deviators,
- Grim trigger strategies as a substitute for other forms of punishment?



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### The advantage with legal cartel contracts: Observing an Unobservable





 Illegal cartels might write contracts – but in any case we cannot observe them

#### We can observe an unobservable



### Added benefits of legal cartels



### • Much better availability of data on legal cartels.

- Larger and probably less selected samples
- Long time horizon (+40 years)
- Exists in a number of different jurisdictions with varying institutional frameworks
- Allows for both longitudinal and cross sectional variation (regulative structure, business cycle etc)

# We therefore joined forces to collect data from five countries





- Austria, Finland, Norway, Sweden and the US
- Potentially more than 6500 cartel contracts
- The international research team:
  - Philipp Scmidt-Dengler
  - Nikolaus Fink
  - David Genesove
  - Ari Hyytinen
  - Lars Persson
  - Konrad Stahl
  - Frode Steen
  - Hannah Thunström
  - Otto Toivanen
  - Christine Zulehner

### Our Research agenda

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- Key questions:
  - 1. How do (legal) cartel contracts look like?
  - 2. How much variation is there in terms of:
    - A. Contract clauses and combinations thereof?
    - B. Governance?
- AND: Do observable
  - Cartel-,
  - Industry- and
  - Country specific institutional characteristics capture some of the variations?

### Data sets



- Main sources: National Cartel Registries in Austria, Finland, Norway & Sweden wich includes individual cartel contracts.
- In addition we are in the process of coding 557 US cartels from the National Industrial Recovery Act (NIRA) from the 1930s
- Semi-structured approach, quantification of contract clauses.

Cartel contracts	Total	Coded
Austria	149	149
Finland	898	109 (898)
Norway	ca 900	>750
Sweden	ca 4000	>125
The US	557	>450
Total	ca 6500	ca 1600 (2400)



### THE INTERNATIONAL COMPARISON



### Data used for international comparison



- To compare across countries we have concentrated on *parallel* nationwide manufacturing cartels (first in each 4-digit manuf industry).
- We have aggregated the contract codes to the 'Finnish level'

		% of cartels in
	# cartels	comparison sample
Austria	35	9.0 %
Finland	109	28.2 %
Norway	243	62.8 %
Total	387	

The Swedish dataset is not included here

# How to raise profits – cross country differences?

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	Finland	Norway	Austria		
Price-based	0.58	0.70	0.72		
Pricing	0.50	0.50	0.47		
Payment Rule	0.38	0.56	0.67		
Market allocation-based	0.53	0.48	0.77		
Quota	0.17	0.15	0.58		
Area-based	0.10	0.14	0.07		
Non-area-based	0.39	0.29	0.33		

- In terms of usage, the three countries are surprisingly equal.
- Two exceptions:
  - Austria and Norway use somewhat more payment rules
  - Austria use *much* more quota clauses

# How to raise profits – cross country differences?



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ALL (Austria, F	inland 8	k Norway)				Austria					
		Payment		Area-	Non-area			Payment		Area-	Non-area-
	Pricing	Rule	Quota	based	based		Pricing	Rule	Quota	based	based
Pricing	1					Pricing	1				
Payment Rule	0.36	1				Payment Rule	0.45	1			
Quota	0.14	0.04	1			Quota	0.32	0.01	1		
Area-based	-0.21	-0.24	-0.01	1		Area-based	-0.07	-0.20	0.05	1	
Non-area-based	-0.21	-0.21	-0.05	0.05	1	Non-area-base	-0.15	-0.26	-0.12	0.01	1
Finland						Norway					
		Payment		Area-	Non-area			Payment		Area-	Non-area-
	Pricing	Rule	Quota	based	based		Pricing	Rule	Quota	based	based
Pricing	1					Pricing	1				
Payment Rule	0.47	1				Payment Rule	0.30	1			
Quota	0.12	0.04	1			Quota	0.15	-0.02	1		
Area-based	-0.22	-0.20	-0.07	1		Area-based	-0.23	-0.28	0.03	1	
Non-area-based	-0.61	-0.46	-0.12	0.24	1	Non-area-base	-0.03	-0.06	-0.02	-0.02	1

Positive correlationNegative correlationBold Significant



### • Finding 1:

Clauses on pricing and payment rules are significantly positively correlated across all countries

### • Finding 2:

Clauses on Quotas is positively correlated with pricing and payment clauses across all countries

### • Finding 3:

Norway and Finland surprisingly equal pattern

### • Finding 4:

No common patterns in the remaining correlations, mostly zeros

#### Future tasks



- Look at instability issues
- Link cartels to industry and firm data
- Link data to market outcomes (perfomance)
- Relate key findings to comparable findings for illegal cartels (duration, size, practices etc)